

# **EUDA programme**

## **Presidency of the EU Justice and Home Affairs Agencies' Network 2026**

**'One Safety — building preparedness and resilient communities'**



## Concept

The 2025–2027 Trio of Presidencies of the Justice and Home Affairs Agencies' Network (JHAAN) brings together the EU Agency for Fundamental Rights (FRA, 2025), the European Union Drugs Agency (EUDA, 2026) and the European Institute for Gender Equality (EIGE, 2027). The Trio has established two overarching priorities for this period:

1. The use of digitalisation, innovation and artificial intelligence (AI); and
2. A comprehensive contribution to the European Internal Security Strategy, within a framework of fundamental rights, inclusion and gender equality (see annex).

In 2026, the EUDA will chair the JHAAN and proposes a work programme aligned with the above-mentioned priorities. The proposed overarching theme, 'One Safety — building preparedness and resilient communities', reflects the network's commitment to supporting a more coordinated and future-oriented approach to addressing emerging security challenges, grounded in the respect for fundamental rights and gender equality.

The concept draws inspiration from the 'One Health' approach which emerged in the early 2000s, and which argues that human health cannot be viewed in isolation from livestock or wildlife health because of spill-over risks. Over time, 'One Health' expanded to cover broader challenges — notably environmental and climate change, but also antimicrobial resistance, biodiversity loss, food security, economic sustainability and more.

Building on the same trans-disciplinary mindset, 'One Safety' extends the scope of security issues to encompass every domain that affects the safety and well-being of citizens and communities in the European Union. It integrates social determinants of health and safety, law enforcement, public health, technological innovation and cybercrime, climate change, critical infrastructure protection, crisis management and other related fields.

This concept also reflects the approach and principles of the new [European Internal Security Strategy](#) (ProtectEU), as well as those of the [European Preparedness Union Strategy](#), by emphasising integration, cooperation and resilience-building across sectors and governance levels. It highlights the connection between internal and external security of the EU, societal factors, the external dimension and collaboration and co-production across different actors — a 'whole-of-society' approach. Additionally, it underscores the need to embed '*security considerations into all legislation, policies and programmes — from inception to implementation — where cross-policy collaboration enables us to break new ground*'.



'We will enhance our resilience and collective ability to anticipate, prevent, detect and respond effectively to security threats' (EU Internal Security Strategy 2025).



## Rationale

The EU Member States and their citizens are facing a wide array of complex and interconnected challenges <sup>(1)</sup> and threats both within and beyond the Union's borders. For example, the demand for psychoactive substances is linked to violence and organised crime in Europe and beyond. This is contributing to crises related to both public health (e.g. overdoses due to potent new synthetic opioids in the Baltic States) and the environment (e.g. increased deforestation in the Amazon rainforest).

Organised crime is evolving rapidly in this context, becoming more adaptive, interconnected and capable of exploiting vulnerabilities across borders. As highlighted in Europol's SOCTA 2025, criminal networks increasingly exploit online platforms, encrypted communication channels and global supply chains. Within this changing landscape, drug markets remain a central driver of serious criminality and harm. They fuel violence linked to territorial control, intimidation and competition between groups, while new tactics such as the online recruitment and exploitation of young people are reshaping pathways into crime. As drug markets diversify and expand, the associated violence poses a growing threat to public safety, undermines community resilience and demands coordinated, cross-sectoral responses at EU level.

<sup>(1)</sup> Strategic Foresight Report 2025 [https://commission.europa.eu/publications/strategic-foresight-report-2025\\_en](https://commission.europa.eu/publications/strategic-foresight-report-2025_en)



While technologies, such as encrypted communications, are used by criminal organisations to evade law enforcement, they can also be crucial tools used to safeguard privacy and fundamental rights.

For example, the rise of artificial intelligence is dramatically changing both the legal and illegal economy, while both the capacity of state and non-state actors to conduct criminal actions — such as cyberattacks remains a key threat.

Growing concerns over the security and prosperity of states due to multi-sector challenges — including serious and organised crime, terrorism, technological developments, instrumentalisation of migration, democratic and economic instability — risk a regression towards fragmented and siloed approaches. However, addressing such challenges, while respecting fundamental rights and gender equality, cannot be achieved by tackling each threat separately. Interconnected and complex issues call for a multidisciplinary approach embodied by the 'One Safety' perspective. Increasing inter-sectorial cooperation among the JHAAN is fundamental to harness the unique expertise of each of the agencies and to work towards the 2025–2027 Trio priorities.

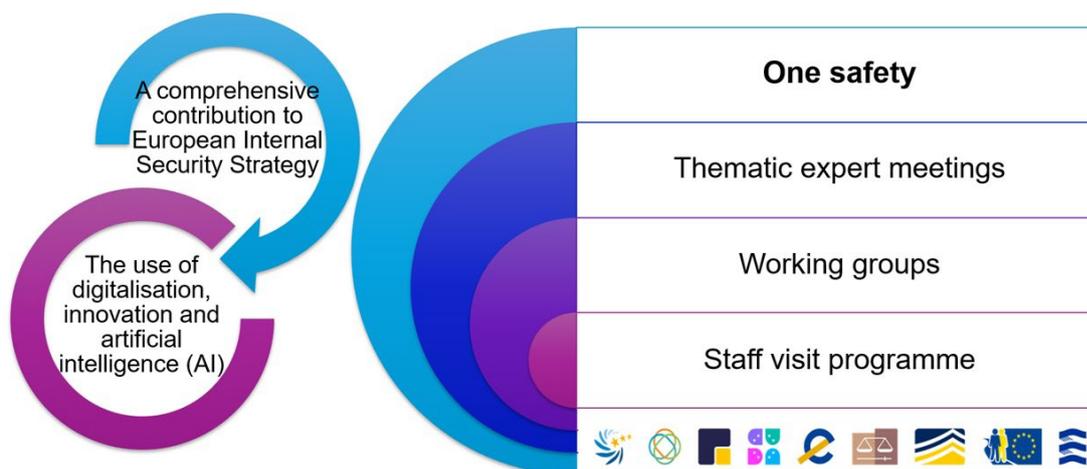
By tackling the complexity, fostering partnerships and building structural collaborations across systems and sectors, the network will seek to empower the individual agencies, the Member States and communities to respond effectively to the complex challenges of our time for a safer and more resilient future.

In 2026, the JHAAN will explore the tools and approaches that are implemented by the JHA Agencies to build in the EU:

- **preparedness** (foresight, monitoring and early warning);
- **protection and responses** (focusing on high-risk actors and settings, while strengthening the resilience and safety of individuals and communities); and
- **resilience** (by reinforcing local community capacities, reducing social and structural barriers, such as social inequalities and vulnerability, and improving the availability and quality of services, aligned with the EU Internal Security Strategy areas).

## Activities under the 2026 EUDA presidency of the JHAAN

The EUDA will convene the following thematic events aligned with the network's overarching priorities for 2025–2027 and the presidency theme: 'One Safety'.



### Comprehensive preparedness

#### Thematic expert meetings on 'One Safety and preparedness — approaches and tools to identify and address emerging and future threats'

A series of JHAAN thematic expert meetings <sup>(2)</sup> will focus on aligning and sharing tools and practices for identifying and addressing emerging and future cross-border threats, exploring the role of technology foresight in anticipating security risks and opportunities, and identifying coordinated responses to the rapidly evolving synthetic drugs landscape. A dedicated meeting on prison preparedness will further enhance monitoring, prevention and evidence-based interventions within correctional settings.

The objectives of the meeting will be to:

- facilitate the exchange of knowledge and resources among JHA agencies, EU institutions and other external stakeholders and provide case studies of early warning, alert and threat assessment approaches;
- strengthen inter-agency collaboration through joint foresight activities and shared strategic intelligence;
- expand synergies within the EU Innovation Hub for Internal Security, particularly in the foresight area;
- identify priority actions for the JHAAN, specifically addressing research, innovation, and cooperation initiatives.

<sup>(2)</sup> A comprehensive list of all JHA expert meetings planned under this thematic cluster is provided in the calendar below.



## Protection and response

### Thematic expert meeting: drug-related violence

The EUDA will use drug-related violence (DRV) as a practical case study to demonstrate the value of cross-agency actions. Activities on this topic are planned for 2026 (see calendar of events below) that will support inter-agency collaboration and the discussions at the JHA Agencies Heads' meeting in December 2026. These aim to:

- demonstrate how an integrated 'One Safety' model addresses the drivers and harms of drug-related violence (including youth recruitment, criminal governance, digital enablement and community vulnerability);
- aggregate and disseminate the best available evidence and tools to support JHA Agencies in their work and Member States in their prevention, disruption and resilience efforts;
- strengthen JHA Agencies' cooperation by convening expert fora and producing joint outputs.

## Resilience

### Thematic expert meeting: 'A whole-of-society approach to addressing EU security and migration challenges'

The evolving landscape of security threats requires a paradigm shift in how public institutions address increasingly complex and cross-cutting challenges. Central to this vision is the 'whole-of-society approach', which recognises that effective responses demand the mobilisation of a diverse range of actors, including governmental, non-governmental and community organisations. This principle is increasingly reflected in EU internal security and migration policies through strategies that foster cooperation among institutions, civil society, businesses and individual citizens. The EUDA presidency aims to further operationalise this approach by integrating it into the JHAAN work programme and organising a workshop with JHA Agencies and other EU partners. The objectives are to:

- map and advance the practical application of the whole-of-society approach across the various areas of expertise of the JHA Agencies;
- explore the role of JHA Agencies in mobilising cross-sectoral cooperation, including public health, law enforcement, judicial authorities and community actors, for instance through joint capacity-building and evidence-based interventions;
- identify and promote effective cooperation modalities between JHA Agencies and civil society organisations.

### Thematic expert meeting: 'AI in action: JHAAN's journey from strategy to solutions'

This meeting aims to accelerate AI adoption across the JHAAN by showcasing the EUDA *Nous AI* project, facilitating hands-on AI tool demonstrations and promoting cross-agency collaboration.

Key activities will include presenting the five core workstreams of the *Nous AI* project:

- interactive sessions on predictive analytics, decision support and risk assessment;
- sharing AI pilot use cases and lessons among JHA Agencies;



- reviewing AI governance and compliance frameworks;
- advancing AI literacy and staff development;
- supporting strategic foresight on AI maturity and future planning.

This initiative will foster practical AI exploration, knowledge exchange and coordinated AI integration across JHA networks.

## External dimension

### Thematic expert meetings: 'External dimension in security' with third countries

Under the overarching theme of the 'External dimension in security', the meetings <sup>(3)</sup> aim to strengthen the EU's strategic cooperation with external partners to address transnational threats linked to drugs, organised crime and related health and environmental risks. By fostering multi-agency collaboration, shared preparedness on emerging challenges across key regions, these initiatives contribute to enhanced resilience, stability and the protection of the EU's internal security. The key objectives will be to:

- strengthen cooperation between EU JHA Agencies and external partners to address cross-border and transnational drug-related threats;
- explore tools and modalities developed by the agencies to support co-production in the framework of their relations with third countries;
- advance knowledge exchange and best practice on the intersections of health, security and environmental sustainability;
- support anticipatory and strategic planning on emerging drug trends and security developments in key regions such as the Western Balkans and Middle East and North Africa (MENA).

### JHAAN working groups and staff visit programme

The EUDA will lead five regular working groups during the presidency on:

- ICT and cybersecurity;
- Security officers;
- External relations;
- Communication;
- Data protection officers.

The EUDA will also organise a thematic expert group on planning and will cooperate closely with Frontex (European situation monitoring working group) and with CEPOL (training working group).

The key outcomes of the expert meetings organised in 2026 will address the priorities of the Trio and the overarching EUDA-proposed theme. These insights will inform the JHAA Heads' meeting in November/December 2026, potentially resulting in a joint declaration and/or a list

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<sup>(3)</sup> A comprehensive list of all JHA expert meetings planned under this thematic cluster is provided in the calendar below.



of actions to be endorsed by the JHAA Heads and implemented by the network in 2027 and beyond.

The EUDA will also coordinate the JHA staff visit programme to foster cross-organisational learning and collaboration by enabling staff members to undertake short-term visits to participating agencies.



## Provisional calendar of events for 2026

Quarter	Date	Title	Location	Responsible agency
<b>Horizontal meetings</b>				
Q1	19 January	Trio contact points coordination meeting 1	Online	EUDA
Q1	5 February	<b>JHAAN contact points meeting 1</b>	Lisbon	EUDA
Q1	Feb	<b>Presentation to COSI of the JHAAN activities in 2025 and priorities for 2026</b>	Brussels	FRA, EUDA
Q1	Feb/March	Trio Heads of JHA Agencies' meeting with the Cypriot presidency of the Council	TBC	EUDA
Q1	Mar	<b>Presentation to the EP LIBE Committee of the JHAAN activities in 2025 and priorities for 2026</b>	Brussels	FRA, EUDA
Q2	18 May	Trio contact points coordination meeting 2	Online	EUDA
Q3	2–3 June	<b>JHAAN contact points meeting 2</b>	Online	EUDA
Q3	3 Sept	Trio contact points coordination meeting 3	Online	EUDA
Q4	22 September	<b>JHAAN contact points meeting 3</b>	Lisbon	EUDA
Q4	TBC	Trio Heads of JHA Agencies' meeting with the Irish presidency of the Council	TBC	EUDA
Q4	3–4 December tbc	<b>Heads of JHA Agencies' meeting</b>	Lisbon	EUDA
<b>Thematic events linked to the presidency theme</b>				
Quarter	Date	Title	Location	Responsible Agency
<b>A) Comprehensive preparedness</b>				
Q1	11–12 February	Technology foresight for EU security and resilience	Lisbon	EUDA
Q1	17–18 March	Prison preparedness	Lisbon	EUDA
Q2	8 May	One Safety and preparedness: approaches and tools to identify and address emerging threats	Lisbon	EUDA
Q4	23–24 June	Synthetic futures: cross-sector responses to an evolving synthetic drugs landscape	Lisbon	EUDA



Q4	TBC	Annual event of the EU Innovation Hub for Internal Security	Brussels	Hub Team
<b>B) Protection and response</b>				
Q2	May/June	Drug-related violence: Online recruitment and exploitation of young people in drug markets (REWIRE)	Online	EUDA
<b>C) Resilience</b>				
Q2	June	AI in Action: JHAAN's journey from strategy to solutions'	Lisbon	EUDA
Q3	15–16 September	A whole-of-society approach to addressing EU security and migration challenges	Lisbon	EUDA
Q3	TBC	Combating Drugs Trafficking from Border Perspectives: Enhancing Cooperation among JHA Agencies (tbc)	Online	Frontex
<b>D) External dimension</b>				
Q4	TBC	Regional IPA conference: strategic overview on cross-border health and security threats in the region and enhanced cooperation between JHA Agencies	In the Western Balkan region (TBC)	EUDA
Q3/4	TBC	Drug-related environmental impacts: sharing and building cooperation among JHA agencies (tbc)	Lisbon	EUDA
Q4	November (TBD)	Future challenges related to drugs in Middle East and North Africa: short-and long-term perspective	Lisbon	EUDA



Working group meetings				
Quarter	Date	Title	Location	Responsible Agency
Q2	7–8 May	First JHA Security Officers working group meeting	Lisbon	EUDA
Q2	21–22 May or 4–5 June (TBC)	Working group: JHA data protection officers	Lisbon	EUDA
Q2	March/May	Working group: ICT & cybersecurity	Lisbon	EUDA
Q2	18–19 May	Working group: External relations	Lisbon	EUDA
Q3	24–25 September or	Working group: Communication	Lisbon	EUDA
Q3	TBC	Meeting of the planning officers (tbc)	Lisbon/online	EUDA
TBC	21–23 September	Working group: Training	Budapest	CEPOL
Q4	11–13 or 15–17 November (TBC)	Second JHA Security Officers working group meeting (in person only). This meeting is combined with the EU national cyber security officers network meeting to reduce mission costs.	Dublin, Ireland or Norway	EUDA
Q4	TBC	Working group: European situation monitoring	Warsaw	FRONTEX

JHA staff exchange				
Quarter	Date	Title	Location	Responsible Agency
Q2/Q3	May/Sep	Staff visit programme	Lisbon	EUDA



# Annex

## Justice and Home Affairs Agencies' Network (JHAAN)

### Trio Presidency Priorities 2025–2027

In 2021, the Justice and Home Affairs Agencies' Network (JHAAN) established a rotating Trio of Presidencies to coordinate the activities of the network, set its agenda and define its priorities.

The 2025–2027 Trio consists of the EU Agency for Fundamental Rights (FRA), the European Union Drugs Agency (EUDA) and the European Institute for Gender Equality (EIGE).

To ensure continuity, it will follow up on the work carried out by the first Trio, which consisted of the EU Agency for Law Enforcement Training (CEPOL), the EU Asylum Agency (EUAA) and the EU Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA).

The two overarching priorities for the network of the JHA Agencies for the period 2025–2027 will be:

#### 1. Use of digitalisation, innovation and artificial intelligence (AI)

Responding to the new priorities of the EU and broader stakeholder considerations, the Trio will maintain a focus on digitalisation and innovation, with special attention given to the use of AI.

This focus will also build on the activities of the Information & Communication Technology Advisory Committee (ICTAC), as well as of the newly created Artificial Intelligence working group, which is a sub-network of the EU Agencies Network (EUAN).

Since each JHA agency approaches digitalisation and AI in the context of its mandate, the use-case scenarios will differ between the agencies. Each of the presidencies in the Trio will elaborate on the commonalities and specificities of the JHA Agencies with respect to how digital and AI technologies can be harnessed to advance their common work.

This will be done in a way that is compliant with fundamental rights and data protection, and considers the potential limitations, risks and opportunities that these technologies can pose to individuals and society. Special training programmes would also be needed to ensure the safe, transparent, traceable and non-discriminatory use of AI, which remains a common challenge for all JHA Agencies in a rapidly changing technological environment.

#### 2. European Internal Security

Responding to the new priorities of the EU, the 2025–2027 Trio will adopt a comprehensive approach to contributing to European internal security. The Trio will align its approach with the 2025 European Internal Security Strategy. In doing so, the Trio will also consider initiatives that relate to combating serious and organised crime, including drug trafficking.

The Trio recognises the complexities of the security domain — including with respect to the lawful access to data for law enforcement and the exchange of data among agencies. It also recognises that security, justice and freedoms need to be addressed holistically.

Ensuring security is an important prerequisite for the enjoyment of fundamental rights. At the same time, ignored fundamental rights challenges — such as exclusion, discrimination



and expression of hate, as well as gender-based violence — should be tackled to make our societies safer and to contribute to decreasing security threats.

Pursuing the legitimate objective of security must always take place within the framework of fundamental rights obligations and safeguards, which, among others, includes promoting gender equality and combatting gender-based violence, thereby fostering public trust in the authorities.

Each presidency under the Trio will define its annual work programme in the framework of these two overarching priorities, drawing on their specific mandate and expertise. This approach will allow each agency to prioritise issues and areas where they can be effective drivers of positive change, ensuring that the network's efforts are targeted and impactful.

The two overarching 2025–2027 priorities reflect the future work, added value and efficiency of the activities of the JHA Agencies, as well as developments with respect to law and policy in the EU. The Trio sets out to identify and advance common themes within these two priority areas, as they resonate across the JHA network.

### **Key principles of cooperation of the Trio**

The 2025–2027 Trio is committed to working with all the agencies in the network, helping to ensure that they can all continue contributing to evolving EU policies and strategic developments. This cooperation is key to fostering synergies across the agencies in an administratively lean manner.

The focus of the Trio's priorities will be on synergies that can be achieved among the nine JHA Agencies, ensuring that their efforts are directed towards areas where they can have the most significant impact when acting together. The Trio will continue to avoid overlap and to promote coordination with the activities of the EU Agencies Network (EUAN).

Within their joint activities in the context of the JHAAN, the Trio priorities will focus attention on fundamental rights, social responsibility, diversity inclusion and gender equality. The focus on these activities aligns with the new priorities of the EU, as reflected in the European Council's Strategic Agenda 2024–2029 and President von der Leyen's 'Europe's Choice — Political Guidelines 2024–2029', which, among others, emphasise the need for a secure and just Europe.

The Trio underlines the importance of ensuring that the application of all EU JHA policies fully complies with fundamental rights, including gender, as mandated in EU law. To effectively support the implementation of these policies, it is crucial that all JHA Agencies receive adequate funding to enable them to perform their respective tasks and activities to the full.

The Trio will also remain attentive to developments in the JHA area that might require a response from the network, and that could impact on the work programmes of the respective presidencies under the Trio.